



- **Board of Directors**  
***Engineering, Operations, and Technology Committee***

7/9/2024 Board Meeting

8-1

## Subject

Authorize a \$600,000 increase to an existing agreement with J.F. Shea Construction Inc. for a new not-to-exceed amount of \$10.4 million to purchase long-lead equipment for the Sepulveda Feeder Pump Stations Project; the General Manager has determined the proposed action is exempt or otherwise not subject to CEQA (This action is part of a series of projects that are being undertaken to improve the supply reliability for State Water Project-dependent areas)

## Executive Summary

The Sepulveda Feeder pump stations consist of two new pump stations, one each located at the existing Venice and Sepulveda Pressure Control Facilities. The project will allow for water to be pumped from the Central Pool northward through the Sepulveda Feeder, thereby enabling greater deliveries of Colorado River Aqueduct (CRA) and Diamond Valley Lake (DVL) water supplies to State Water Project-dependent agencies in Metropolitan's western service area. The project will lessen the potential impacts of future low State Water Project (SWP) allocations on these agencies. The project utilizes progressive design-build (PDB) delivery to expedite the development of these pump stations.

An advantage of the PDB project delivery process is the ability to make early procurements of long-lead time equipment before the entire design of the facility is completed. The early procurement and delivery of critical equipment then allows for shortened construction/commissioning schedules for the overall project. The initial design of the pump stations under the Phase 1 PDB agreement with J.F. Shea Construction Inc. (J.F. Shea) has progressed to a point where electrical transformers for the two Sepulveda Feeder pump stations have been sized and bids received by the contractor. Procurement of this long-lead-time equipment by the PDB contractor is recommended at this time so that the planned 2026 operational date of the new facilities can be achieved.

This action authorizes a \$600,000 increase to an existing agreement with J.F. Shea for a new not-to-exceed amount of \$10.4 million to purchase long-lead equipment. See **Attachment 1** for the Allocation of Funds and **Attachment 2** for the Location Map.

## Proposed Action(s)/Recommendation(s) and Options

### Staff Recommendation: Option #1

#### Option #1

Authorize a \$600,000 increase to an existing design-build services agreement with J.F. Shea Construction Inc. for a new not-to-exceed amount of \$10.4 million to purchase long-lead equipment for the Sepulveda Feeder Pump Stations Project.

**Fiscal Impact:** Expenditure of \$690,000 in capital funds. All costs will be incurred in the current biennium and have been previously authorized.

**Business Analysis:** The project will expand Metropolitan's ability to serve Diamond Valley Lake and Colorado River water to a portion of the distribution system that normally receives water from the State Water Project and will provide an alternate route to deliver treated water to the west service area during emergencies or when major feeders are removed from service for rehabilitation.

### **Option #2**

Do not proceed with the procurement at this time.

**Fiscal Impact:** None

**Business Analysis:** This option would forego an opportunity for early procurement of long-lead equipment and may impact the project's ability to be ready for the planned 2026 completion.

### **Alternatives Considered**

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Alternatives for procuring long-lead equipment for the Sepulveda Feeder Pump Stations Project included using traditional procurement by Metropolitan staff in which drawings and specifications would be developed for advertisement and competitive bidding. It was determined that this traditional method would delay the completion of the project by two years when compared to having the PDB contractor procure equipment directly on a best-value basis. It is recommended that the PDB contractor procure the long-lead equipment identified in this board letter to expedite the project schedule.

Another alternative was to wait until the Guaranteed Maximum Price (GMP) was established and then start procuring equipment. The lead time for fabrication and delivery of some equipment can take up to 18 months, and the GMP will not be finalized until the fourth quarter of 2024. With this approach, there is a risk that equipment will not be delivered in time for the planned 2026 start-up and commissioning of the new facilities.

Staff determined that the recommended option to have the PDB contractor purchase long-lead equipment at this time will provide the earliest possible completion for the project.

### **Applicable Policy**

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Metropolitan Water District Administrative Code Section 8121: General Authority of the General Manager to Enter Contracts

Metropolitan Water District Administrative Code Section 8148: Alternative Project Delivery

Metropolitan Water District Administrative Code Section 11104: Delegation of Responsibilities

### **Related Board Action(s)/Future Action(s)**

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By Minute Item 52703, dated February 8, 2022, the Board authorized the West Area Water Supply Reliability Improvements.

By Minute Item 53188, dated March 14, 2023, the Board authorized amendments to the Metropolitan Water District Administrative Code to provide for the implementation of new legislation authorizing the use of alternative project delivery methods.

By Minute Item 53377, dated September 12, 2023, the Board authorized an agreement for Phase 1 design-build services for the Sepulveda Feeder Pump Stations Project.

By Minute Item 53598, dated April 9, 2024, the Board appropriated a total of \$636.6 million for projects identified in the Capital Investment Plan for Fiscal Years 2024/25 and 2025/26.

### **California Environmental Quality Act (CEQA)**

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#### **CEQA determination for Option #1:**

The proposed action does not constitute an approval of the project for the purposes of CEQA. Environmental review will be completed prior to any decision by the Board which commits Metropolitan to the project. (State CEQA Guidelines Section 15352.)

**CEQA determination for Option #2:**

None required

**Details and Background**

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**Background**

Metropolitan's distribution system was initially constructed in the 1940s to deliver treated CRA supplies throughout its service area. The system was expanded in the 1970s to connect to and distribute SWP water supplies. The distribution system was designed to take advantage of the region's topography and primarily utilizes gravity to move water through the system. Completion of the SWP's West Branch allowed Metropolitan to serve water by gravity flow to areas further west than could be served by CRA water or stored water in DVL. While much of the service area benefits from access to both sources of supply and stored water in DVL, certain portions of the system can only receive limited DVL/CRA water due to inherent hydraulic limitations of the gravity-fed system. During multi-year droughts, as California recently experienced, SWP-dependent areas rely on stored SWP supplies, transfers, and exchange deliveries.

The west service area portion of Metropolitan's distribution system typically receives SWP water via the Jensen plant, Sepulveda Feeder, and connecting pipelines in the northwest portion of Metropolitan's system. During periods of low deliveries from the West Branch of the SWP, or when the Jensen plant is out of service, the west area can be served by the Weymouth plant through the East Valley Feeder and the Greg Avenue Pump Station. This backup system is limited to a maximum capacity of approximately 50 cubic feet per second (cfs). Throughout the recent statewide drought that ended in early 2023, the Greg Avenue Pump Station operated nearly full-time at its maximum capacity.

In February 2022, Metropolitan's Board approved planning efforts for the Sepulveda Feeder Pump Stations Project to increase delivery reliability in the west area. This project will enable Metropolitan to convey treated CRA and DVL water from its Central Pool northward along the Sepulveda Feeder to the west service area, supplementing deliveries from the Greg Avenue Pump Station. This concept requires two new pump stations along the Sepulveda Feeder: one each located adjacent to the existing Venice and Sepulveda Canyon Pressure Control Facilities. The project will be implemented in multiple stages. The initial stage of the project includes the construction of two pump stations capable of moving up to 30 cfs northward from the Central Pool to the west service area. However, once operational, the water supply benefits of the project to the west service area will total approximately 60 cfs of water supply as there will no longer be a need to send approximately 30 cfs of "operational water" southward on the Sepulveda Feeder from the Jensen plant during periods of low SWP demands. These operational water flows in the Sepulveda Feeder are currently necessary to maintain water quality during low SWP allocations. Therefore, once the initial phase of this project is complete, the operational flows from the Jensen plant into the Sepulveda Feeder can be diverted to the west service area.

The pump stations will not only enhance the reliability of water supplies in the west area in times of reduced SWP supplies, but they will increase overall system flexibility by enabling the Jensen exclusive area to receive flows when the Jensen plant is removed from service for maintenance and repairs. During the upcoming rehabilitation of prestressed concrete cylinder pipe (PCCP) portions of the Sepulveda Feeder, the pump stations will also aid in minimizing delivery impacts to member agencies as the PCCP lining work proceeds.

In September 2023, the Board authorized an agreement with J.F. Shea to begin Phase 1 of the PDB process. The agreement permits J.F. Shea, upon Metropolitan's approval, to commence procurement of required equipment during Phase 1, prior to agreement on the GMP. The design has progressed to a point where early work packages have been developed, and staff recommends procuring long-lead electrical transformers at this time to meet a planned 2026 shutdown. Since the not-to-exceed amount in the agreement does not include this equipment, an amendment to increase the existing not-to-exceed amount is necessary to allow for the procurement of equipment. It is anticipated that staff will return to the Board in late 2024 for additional amendments to the agreement to cover procurement of additional long-lead equipment and Phase 2 work, which includes completion of design and construction.

**Sepulveda Feeder Pump Stations – PDB Phase 1 Agreement Amendment (J.F. Shea Construction Inc.)**

The amended PDB agreement will enable J.F. Shea to procure electrical transformers for the two new pump stations at the Venice and Sepulveda Canyon PCS sites. These long-lead items can take up to 18 months to procure, and staff recommends procurement of this equipment at this time. J.F. Shea will lead the procurement effort, utilize a best-value competitive process to select the vendor, and store the equipment until needed for the Phase 2 construction work.

A total of \$690,000 is allocated for this work. In addition to the agreement amendment amount, allocated funds include the following for Metropolitan staff: \$24,000 for submittals review, technical support, and responding to manufacturer requests for information; and \$66,000 for contract administration and project management.

**Attachment 1** provides the allocation of the required funds. The total estimated cost to complete the work, including the amount appropriated to date, funds allocated for the work described in this action, and future construction costs, is anticipated to range from \$105 million to \$115 million.

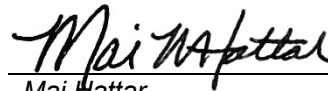
Proceeding with early procurement of the long-lead equipment at this time will enable the completion of the pump stations at the Venice and Sepulveda Canyon sites during a planned 2026 shutdown of the Sepulveda Feeder. This action authorizes a \$600,000 increase to an existing agreement with J.F. Shea for a new not-to-exceed amount of \$10.4 million to purchase long-lead equipment for the Sepulveda Feeder Pump Stations Project.

***Project Milestones***

November 2024 – Board award of a Phase 2 agreement for PDB services

December 2025 – Delivery of equipment

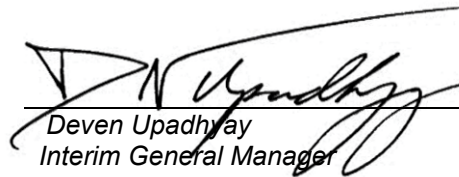
July 2026 – Completion of construction



Mai Hattar  
Interim Chief Engineer  
Engineering Services

6/24/2024

Date



Deven Upadhyay  
Interim General Manager

6/27/2024

Date

**Attachment 1 – Allocation of Funds**

**Attachment 2 – Location Map**

Ref# es12700876

**Allocation of Funds for Sepulveda Feeder Pump Stations**

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	<b>Current Board Action (July 2024)</b>
Labor	
Studies & Investigations	\$ -
Final Design	
Owner Costs (Program mgmt.)	66,000
Submittals Review & Record Drwgs.	24,000
Construction Inspection & Support	-
Metropolitan Force Construction	-
Materials & Supplies	-
Incidental Expenses	-
Professional/Technical Services	-
Right-of-Way	-
Equipment Use	-
Contracts	-
J.F. Shea Construction Inc.	600,000
Remaining Budget	-
<b>Total</b>	<b>\$ 690,000</b>

The amount expended to date on the Sepulveda Feeder Pump Stations project is approximately \$4.5 million. The total estimated cost to complete this project, including the funds allocated for the work described in this action is anticipated to range from \$105 million to \$115 million.

