

Sp Jt BOD and Exec Committee and Wksp on EOT Comm Canital Investment Plan

Capital Investment Plan Process

Item A June 24, 2025 Item A Capital Investment Plan Process

Subject

Capital Investment Plan (CIP) Process

Purpose

Provide an overview of the CIP process, asset management strategies to mitigate risk, and upcoming capital projects

Next Steps

Seek Board input on CIP strategy and return with options later in 2025

Workshop Capital Investment Plan Process

Agenda

- Metropolitan's CIP Overview, R&R Scale, Challenges, Big Picture
- Asset Management Sizing the CIP to manage risk
- CIP Status Current Biennium & Next Biennium
- Next Steps

Current Spending Moderate by Historic Comparison



Current Spending Driven by R&R

Metropolitan's Complex CIP

> Driven by R&R, Constantly Changing, with Large Projects

- Running CIP Includes all capital work without a sunset date
 - Call for projects every budget cycle
 - Re-prioritize and re-plan every cycle
 - Run budget scenarios with Finance
- Challenges
 - Organizational Massive quantity of projects, over 500 non-minor cap projects in current CIP
 - Resources Increasing ops support needed, urgent projects pull from capital work
 - Cost increases Inflation, scope definition
 - Scale Big infrastructure, big projects

2018 Process Change – Improved Efficiency

- CIP transition from approval by project phase to fully-appropriated CIP
- Any project in CIP Appendix to the budget can be worked at staff discretion

AVERAGE ANNUAL % CIP SPEND VS BUDGET R&R ERA (post-2012)





Capital Investment Plan Appendix



Fiscal Years 2024/25 and 2025/26

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CIP is Composed Mostly of R&R Projects



Sepulveda Pumping (non-R&R)

"R&R" Refurbishment and Replacement Drought Projects Reduce R&R Spending

CRA Transformers (R&R)

Urgent Projects Drive Priorities

CIP is Constantly Changing

- Primary influencer of dynamic plan
- Frequent replanning based on operational & condition data
- Deferrals caused by permitting



Garvey Reservoir Rehab (Prioritized)



Copper Basin Discharge Valve (Permits) Evolving CIP: New Projects Added to Old Projects Each Budget Cycle

CIP Budget Constraints Create Legacy Projects

- Although projects continuously proposed, call for projects each biennial budget cycle
 - Approx. 100 new projects each biennium
 - Some projects up to 30 years old





Badlands Tunnel Surge Protection (new)

Cabazon Radial Gates (old) OD and Exec Committee and Wksp on

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Big Infrastructure Means Big Projects High \$

Large Projects/Programs vs. Small Projects

Projects w/ Future Spending in Current Budget



PCCP Rehab Program (\$50M+ each reach)

Vast Amount of Work Dominated by R&R

Across Business Areas \$ in CIP (in M)*





Jensen WTP Dewatering Facilities



Desert Housing/Security

 Source: Planning Worksheet, spending years 2025-2064, esc. 4%/yr

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Mature CIP Evaluation Process Well-Established Review/Prioritization Process – Improving Since Early 2000s

- Proposal Process Every non-fully funded project proposed for review
- Cash Flow Process
- Risk Analysis/Framework
- CIP Evaluation Committee
- InVizion Software
- Prioritization Plan Formed Based On:
 - Budget constraints
 - Project mix

Proposals and Schedules Every Proposed Capital Project is Necessary (and often needed immediately)

Project proposal

- Operations staff/plant engineers originate
- Includes scope, justification, alternatives analysis, <u>customer need dates</u>
- Reviewed by area managers and approved by group management

Cash Flow/Estimate-to-Complete

- Every project has a resource-load schedule and cash flow developed
- Cash flow estimated by phase

CIP Budget Process

CIP Evaluation – Diverse Reviewers and Scoring Criteria

- ALL projects reviewed by the CIP Evaluation Committee
 - Members represent all business areas
 - Each site/business area visited by committee
 - Scored on justification/driver, service impacts, Member Agency service, revenue generation, sustainability, project status, and RISK

CIP Data Management and Organization



InVizion

- InVizion Software integrates our project data (programs, scoring) with schedules (cash flows, phase)
 - Developed by some of the original architects of our scheduling software
 - Repository/inventory for current and historic project metadata
 - 'Database with time'
 - Allows 'sandboxing' of multiple budget scenarios

Plan 'Leveling' and 'Layering'

InVizion – Budget Constraint Scenario

- Software automatically schedules projects based on budget ceiling and project scoring
- LEVELING pushes projects out one-by-one that don't fit within constraint
- LAYERING applies a project mix algorithm accounting for work across all programs



2024/26 Biennium

Results for Current Budget Cycle

- Budget set at \$300M/yr in 2022, escalated at 4%
- Split amongst 10 Programs



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Extending CIP Beyond 10 Years

Pushing R&R Projects Out Increases Risk

- Projects prioritized by needed now, needed soon
- At current 4% escalation, projects will take 40+ years to work off
- Snapshot below, new projects added every 2 years
- Adding risk



- Colorado River Aqueduct
 PCCP Rehabilitation
 Additional Facilities and Systems
- Distribution System
 IT & Control Systems
 Minor Capital Projects

- Dams & Reservoirs
 Water Treatment Plants
- Drought Mitigation SWP Dependent Areas
- Climate Adaptation

Future Work

Asset Management

Ricardo Hernandez – Unit Manager Operations Projects & Asset Management Unit

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Best-in-Class Asset Management Approach

Finding solutions by assessing inputs & data from various sources



Metropolitan's Infrastructure



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AM Value Proposition Transparent & defensible investments at the right time



Achieve more stable funding over time

Enhances generational equity for asset investments



Risk Framework Metropolitan's best-in-class approach

• Proactively manage risk of aging infrastructure



Risk Framework How does it work?

- Considers impact of hazards to Metropolitan's mission
- Heatmap boundaries reflect Metropolitan's risk tolerance



What does the "High Risk" zone mean?

High risk is undesirable & mitigation is high priority



• Examples Consequences

- Personnel Safety: Single injury requiring medical attention
- Water Quality: Boil water advisory

Risk scores for more than 500 projects were collected last biennium Risk drivers gathered for each project

Current risk will increase as R&R projects continue to be deferred



Expected Future Risk Trends



- Approx. 100 new projects per biennium added to backlog
- Avg. project duration: 10-yrs
 - Due to resource constraints





Capital investments should keep up with growing risk backlog

- Overall risk will increase if projects continue to be deferred
 - Results in future risk higher than present risk



Risk Optimization Model – Preliminary 12-yr forecast

- Based on Metropolitan data from each project
- Considers both existing risk & potential future risks
- Low capital investments will not result in overall risk reduction



Common Financial Metrics Asset Sustainability Ratio (ASR)

- Ratio of capital expenditures to depreciation over time
- Long-term Target ASR: 100%



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Metropolitan

Industry Benchmarks System R&R Ratios

- 2023 survey for water transmission
 & distribution pipe networks (aggregate)
- Values are for R&R only & \$46B ERC
- ERC = Estimated replacement cost



• Independent literature search confirmed 0.9% to 2.3%

| Percentile of Respondents | 25 th | Median | 75 th | |
|------------------------------|------------------|--------|------------------|--|
| Annual R&R Spend as % of ERC | 0.6% | 1% | 2% | |
| Equiv. Annual R&R Target | \$276M | \$460M | \$920M | |
| Equiv. Biennium R&R Target | \$552M | \$920M | \$1.84B | |

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Metropolitan's System R&R Ratio R&R Ratio is the Inverse of Expected Useful Life

- Example: Electrical Equipment
 - Expected useful life: 50 years
 - Est. Annual R&R rate: 2% per year
 - Est. Repl. Costs (Electr Equip only): \$850M

Range of Est. Annual R&R in CIP (Electrical Equipment Only) = \$17M

Metropolitan's System R&R Ratio Estimate for Metropolitan

- Est. min. R&R for Metropolitan: 1.1%
 - Based on expected useful life of current asset groups

| | | Total 2024 Replac. Cost | | Est. Repl Costs | | Est. Useful | | R&R spend | |
|-------------------------|------------|----------------------------|----------------|-----------------|----------|----------------|--------------|-----------|--------|
| Asset Group | - Abbrev - | New | (SM) RCN- | | (SM) ERC | Life - | R&R rate | (\$ | M) ERC |
| Pipeline - Major | PL | \$ | 8,299 | \$ | 12,449 | 150 | 0.7% | \$ | 83.0 |
| Water Treatment | WT | \$ | 4,587 | \$ | 6,881 | 100 | 1.0% | \$ | 68.8 |
| Reservoir - Raw | RR | \$ | 4,190 | \$ | 6,286 | 100 | 1.0% | \$ | 62.9 |
| Tunnel | TN | \$ | 4,983 | \$ | 7,474 | 150 | 0.7% | \$ | 49.8 |
| Chemical System | CH | \$ | 673 | \$ | 1,010 | 30 | 3.3% | \$ | 33.7 |
| Control System | CT | \$ | 168 | \$ | 252 | 10 | 10.0% | \$ | 25.2 |
| Building - Operations | BO | \$ | 1,243 | \$ | 1,865 | 75 | 1.3% | \$ | 24.9 |
| Roads and Fences | RD | \$ | 410 | \$ | 615 | 25 | 4.0% | \$ | 24.6 |
| Pumping Facility | PU | \$ | 1,166 | \$ | 1,750 | 75 | 1.3% | \$ | 23.3 |
| Electrical Equipment | EE | \$ | 567 | \$ | 850 | 50 | 2.0% | \$ | 17.0 |
| Structural | ST | \$ | 531 | \$ | 796 | 60 | 1.7% | \$ | 13.3 |
| Siphon | SP | \$ | 1,119 | \$ | 1,678 | 150 | 0.7% | \$ | 11.2 |
| Pipeline - Minor | PM | \$ | 308 | \$ | 462 | 50 | 2.0% | \$ | 9.2 |
| Communications | CM | \$ | 112 | \$ | 167 | 20 | 5.0% | \$ | 8.4 |
| Control Facility | CF | \$ | 415 | \$ | 623 | 75 | 1.3% | \$ | 8.3 |
| Conduit | CD | \$ | 771 | \$ | 1,156 | 150 | 0.7% | \$ | 7.7 |
| Instrumentation | IN | \$ | 50 | \$ | 75 | 10 | 10.0% | \$ | 7.5 |
| Power Plant | PP | \$ | 361 | \$ | 541 | 75 | 1.3% | \$ | 7.2 |
| Canal | CN | \$ | 686 | \$ | 1,028 | 150 | 0.7% | \$ | 6.9 |
| Metered Connection | MC | \$ | 219 | \$ | 329 | 50 | 2.0% | \$ | 6.6 |
| Mechanical Equipment | ME | \$ | 86 | \$ | 130 | 20 | 5.0% | \$ | 6.5 |
| Building - Shops | BS | \$ | 177 | \$ | 266 | 50 | 2.0% | \$ | 5.3 |
| Reservoir - Finished | RF | \$ | 268 | \$ | 402 | 100 | 1.0% | \$ | 4.0 |
| Operations Equipment | OE | \$ | 42 | \$ | 64 | 25 | 4.0% | \$ | 2.5 |
| Building - Residence | BR | \$ | 51 | \$ | 76 | 40 | 2.5% | \$ | 1.9 |
| HVAC | HV | \$ | 13 | \$ | 19 | 15 | 6.7% | \$ | 1.3 |
| Flow Meter | FM | \$ | 29 | \$ | 43 | 50 | 2.0% | \$ | 0.9 |
| Grand Total | | \$ | 31,524 | \$ | 47,285 | | | \$ | 522 |
| enseries proposition of | | | Sector Sectors | | | | Overall RR = | | 1.10% |

Overall RR =

Est. Range of Asset Repl. Cost Min. Annual R&R Target (1.1%) Min. Biennium R&R Target (1.1%) \$46B \$522M \$1.04B

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1.10%

Metropolitan's Historic R&R Ratios*

- Historic range of R&R ratios appear to be less than AWWA median
- Some adjustment to R&R moving forward may be needed





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Summary of Various Perspectives

• All signs point to an increase in capital investments to mitigate risk



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Elevated risk due to deferring R&R needs

- Planned Adopted CIP Budget
 - Insufficient to keep up & may impact reliability
- Benchmarks & metrics
 - Potentially underinvesting in R&R
- Increased investment is needed to reduce risk over time
 - Keeping up with R&R requires more staff
- Considerations point to an aspirational R&R biennial spend over \$1 billion
 - Developing strategy for increased ramp-up

Update on Capital Investment Funding

Francisco Becerra – Section Manager Program Management Section

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Last Biennium CIP Cashflow



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Current Biennium – R&R Projects in Construction



Second Lower Feeder 3B - \$70 M

Perris Valley Pipeline - \$60 M

Drought Projects in Construction



Wadsworth Bypass - \$16 M

Badlands Surge Protection - \$19 M



Sepulveda P.S. Phase 1 - \$50 M

IF/Rialto Intertie - \$16 M

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Managing the Current Biennium CIP



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Additional Critical Project Awards For This Biennium

Contracts under \$10 Million

- Diemer Chemical Tanks Improvements
- Mills Plant Data Communications
 Conduits
- San Jacinto (S.J.) Diversion
 Structure Slide Gates Replacement

**Drought Projects

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Contracts \$10 to \$40 Million

- Cabazon Radial Gate Facility Rehabilitation
- Copper Basin Discharge Valve Replacement
- Eagle & Hinds Pumping Plants Utilities Replacement
- Foothill Pump Station/Inland Feeder Intertie**
- Gene & Iron Mtn. Utilities Replacement
- Jensen Security Upgrades
- Lakeview Pipeline Stage 2A Relining
- San Diego Canal Radial Gates Rehabilitation
- Weymouth Admin. Bldg. Seismic Upgrade
- CRA Pumping Plants Sump Rehabilitation

Contracts over \$70 Million

- Garvey Reservoir Rehabilitation
- Sepulveda Pump Stations PDB**
- Sepulveda PCCP Reach 2

Project Risk Scores

Gene & Iron Utilities



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Option 1 – Biennium CIP Expenditure Consistent with Budget

- FY 2024/26: No additional CIP funding this biennium
 - Proceed with 6 high-priority contracts this biennium
 - Proceed with smaller contracts (approx. 12) under \$1 M
 - Defer remaining projects

SWP-Dependent Area Drought Project

Sepulveda Pump Stations

R&R Projects communication Conduits

S.J. Diversion Structure Slide Gates Replacement

Eagle & Hinds P.P. Utilities Replacement

Diemer Chemical Tanks Improvements

Garvey Reservoir Rehabilitation

Sepulveda Feeder Pump Stations

- Scope
 - Construct pump stations at Sepulveda & Venice Pressure Control Facilities
 - Reverses flows to deliver 30 cfs to the western SWP dependent areas
- Purpose
 - Improves drought mitigation
 - Improves redundancy
- Current Approach Progressive Design-Build
 - Stage board award of construction packages
 - July 2025 Venice Pump Station
 - Sepulveda Pump Station
 - Constr. Contract Estimate \$55 M to \$65 M (Venice)
 - Total contract cost \$190 M to \$240 M



Rendering of Venice Pump Station

Garvey Reservoir Rehabilitation

- Scope
 - Rehabilitate reservoir including replacement of floating cover, liner & strengthening of outlet tower
- Purpose
 - Improves seismic performance
 - Provides operational flexibility during drought operations
 - Complies with Division of Drinking Water regulations
- Constr. Contract Estimate \$75 M to \$90 M
- Board Award October 2025



Garvey Reservoir

Eagle Mountain & Hinds Utilities Replacement

- Scope
 - Replace potable & non-potable water distribution
 piping systems, & wastewater piping
- Purpose
 - Replaced deteriorating water distribution pipe
 - Replaces broken & clogged wastewater pipes & odor issues
 - Reduces repair costs & allows staff to focus on maintenance of CRA system
- Contract Cost: \$18 M to \$20 M
- Planned Board Award: Aug. 2025



Domestic Water Line Failure

Option 2 – Request Additional CIP Funds

FY 2024/26: Appropriate \$40 M additional CIP funding

- Proceed with key drought project
- Proceed with contracts identified in Option 1 & four additional R&R contracts
- Defer remaining projects

SWP-Dependent Area Drought Project

Foothill/Inland Feeder Intertie

Additional R&R Projects

Copper Basin Reservoir Discharge Valve Replacement

Gene & Iron Utilities Replacement

CRA Sump Piping Replacement

Sepulveda Feeder PCCP Rehab. – Reach 2

Circulating Water/Sump Discharge Systems – Scope of Work

- Scope
 - Replace circulating water & sump discharge systems
- Purpose
 - Enhances CRA water reliability
 - Reduces costly repairs
 - Allows staff to focus on maintenance activities
- Constr. Contract Estimate \$30 M to \$35 M
- Board Award Nov. 2025



CRA Copper Discharge Valve Replacement

- Scope
 - Replaces emergency discharge valve, upstream gate valve, corroded catwalk & ladders
 - Makes safety improvements to access road
- Purpose
 - Enhances ability to drain reservoir in emergencies
 - Maintains compliance with Division of Safety of Dams
 - Improves safety by improving road & replacing ladders
- Constr. Contract Estimate \$15 M to \$20 M
- Board Award Dec. 2025



Copper Basin Discharge Structure

Sepulveda Feeder Reach 2

- Scope
 - Steel line 3.8 miles of PCCP
- Purpose
 - Extends lifespan of pipeline
 - Mitigates PCCP vulnerability
 - Risk of stray current from cathodically protected oil pipelines
 - Addresses 58 pipe segments with wire breaks
- Constr. Contract Estimate
 - \$80 M to \$90 M
- Board Award Fall 2025



Project Risk Scores

Gene & Iron Utilities



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Funding Options for FY 2024/26 Biennium

- Planned April 2024 CIP plan
- Option 1 No additional CIP funding
 - Proceed with 6 high-priority contracts
 - Proceed with smaller contracts (approx. 12) under \$1 M
 - Defer at least 10 projects
- Option 2 Appropriate \$40 M additional CIP funding
 - Proceed with 11 high-priority contracts
 - Proceed with smaller contracts (approx. 12) under \$1 M
 - Defer at least 5 projects
 - Allows construction of critical R&R
 projects

Construction Awards this Biennium

- Sepulveda Pump Stations
- Mills Plant Data Communication Conduits
- S.J. Diversion Structure Slide Gates Replacement
- Eagle & Hinds P.P. Utilities Replacement
- Diemer Chemical Tanks Improvements
- Garvey Reservoir Rehabilitation
- Foothill/Inland Feeder Intertie
- Copper Basin Reservoir Discharge Valve Replacement
- Gene & Iron Utilities Replacement
- CRA Sump Piping Replacement
- Sepulveda Feeder PCCP Rehab. Reach 2
- Option 1 = Projects in Blue
- Option 2 = Projects in Blue & Orange

Planned & Actual CIP Expenditures



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Considerations for CIP Budget for FY 2026/28 Decisions in current biennium affect next biennium



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Projected CIP Budget Next Biennium



Next Steps

- Continue to manage current biennium budget
- Board Actions for this biennium
 - July Action to award GMP#1 for the Sepulveda Pump Stations Project
 - August Information item on CIP funding & fiscal impacts
 - September Action item to increase CIP funding for this biennium
- Develop CIP and R&R funding strategy for subsequent biennia

